

# Office of Urban Agriculture and Innovative Production



**Fiscal Year (FY) 2024**

**Composting and Food Waste Reduction (CFWR)**

**Notice of Funding Opportunity (NFO)**

**No. USDA-NRCS-NHQ-CFWR-24-NOFO0001412**

## Notice of Funding Opportunity (NFO)

### SUMMARY INFORMATION

**Federal Awarding Agency Name:** U.S. Department of Agriculture – U.S. Department of Agriculture – Natural Resources Conservation Service – NHQ – Office of Urban Agriculture and Innovative Production (OUAIP)

The U.S. Department of Agriculture – U.S. Department of Agriculture – Natural Resources Conservation Service – NHQ – Office of Urban Agriculture and Innovative Production (OUAIP) is collaborating with National Institute of Food and Agriculture (NIFA) through an interagency agreement for implementation of the Composting and Food Waste Reduction (CFWR) Pilot Project Cooperative Agreement Program.

**Notice of Funding Opportunity Title:** Composting and Food Waste Reduction (CFWR) Pilot Project

**Notice of Funding Opportunity Number:** [USDA-NRCS-NHQ-CFWR-24-NOFO0001412](#)

**Assistance Listing:** This program is listed in the Assistance Listings (previously referred to as the Catalog of Federal Financial Assistance) on Sam.gov under 10.935, which can be found at: <https://sam.gov/content/home>.

**SAM** is a web-based, government-wide application that collects, validates, stores, and disseminates business information about the federal government's trading partners in support of the contract awards, grants, and electronic payment processes.

### Notice of Funding Opportunity Summary

The U.S. Department of Agriculture (USDA), Natural Resources Conservation Service (NRCS), under OUAIP, is soliciting proposals from eligible applicants to host a CFWR pilot project for fiscal year (FY) 2024

For new users of Grants.gov, see Section D. of the full Notice of Funding Opportunity for information about steps required before submitting an application via Grants.gov.

### Key Dates

Applicants must submit their applications via Grants.gov by 11:59 pm Eastern Time on September 4, 2024. For technical issues with Grants.gov, contact Grants.gov Applicant Support at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov). Awarding agency staff cannot support applicants regarding Grants.gov accounts.

For inquiries specific to the content of the NFO requirements, contact the federal awarding agency contact (section G of this NFO). Please limit questions to those regarding specific information contained in this NFO (such as dates, page numbers, clarification of discrepancies, etc.). Questions related to eligibility, or the merits of a specific proposal will not be addressed.

A webinar has been pre-recorded and is available at:  
<https://www.youtube.com/watch?v=QvexAMyuY2o>.

The presentation and supporting information are posted in the “Related Documents” tab of this opportunity. The recorded webinar is also available on  
<https://www.usda.gov/topics/urban/coop-agreements>.

The agency anticipates making selections by November 2024 and expects to execute awards by January 2025. These dates are estimates and are subject to change.

### **Federal Funding Floor and Ceiling Amounts**

The estimated funding floor for this opportunity is \$75,000, and the estimated funding ceiling is \$400,000. The funding floor means the minimum agreement funding amount for the Federal share per agreement awarded. The funding ceiling is the maximum agreement funding amount for the Federal share per agreement awarded. These numbers refer to the total agreement amount, not any specific budget period.

### **Federal Financial Assistance Training**

The funding available through this NFO is Federal financial assistance. Grants 101 Training is highly recommended for those seeking knowledge about Federal financial assistance. The training is free and available to the public via <https://www.cfo.gov/resources/federal-financial-assistance-training/>.

It consists of five modules covering each of the following topics: 1) laws, regulations, and guidance; 2) financial assistance mechanisms; 3) uniform guidance administrative requirements; 4) cost principles; and 5) risk management and single audit. FPAC agencies also apply Federal financial assistance regulations to certain non-assistance awards (e.g., non-assistance cooperative agreements).

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## A. PROGRAM DESCRIPTION

The Composting and Food Waste Reduction (CFWR) cooperative agreement pilot program is authorized by Section 222 of the Department of Agriculture Reorganization Act of 1994, as added by Section 12302 of the Agriculture Improvement Act of 2018, 7 U.S.C. 6923. Funding for FY24 was made available by the American Rescue Plan Act of 2021, Public Law 117-2.

The Secretary of Agriculture delegated the authority for the administration of CFWR to the Chief of the Natural Resources Conservation Service (NRCS). In fiscal year 2024, NRCS has partnered with the National Institute of Food and Agriculture (NIFA) to administer CFWR.

The goals and objectives of this program are:

- Food Waste Reduction Objectives
  - Reduce municipal food and waste
  - Divert residential and commercial food waste from landfills
- Composting and Conservation Objectives
  - Generate compost
  - Increase agricultural producers' access to compost
  - Reduce reliance on, and limit the use of, chemical fertilizer
  - Improve soil quality
  - Encourage waste management and permaculture business development.
  - Increase rainwater utilization (capture, infiltration, or absorption)

This program provides financial assistance to municipalities, school districts, counties, local governments, special district governments, tribal governments (State-designated Indian Tribes, Federally Recognized Indian Tribal Governments), or tribal organizations to carry out food waste reduction and composting objectives. While applicants are encouraged to submit proposals that meet more than one of the objectives below (inclusion of multiple objectives will be considered when ranking proposals), OUAIP will accept proposals that address at least one of the aforementioned goals and objectives.

Priority will be given for each of the following elements that are included in a project:

- Align project proposals to address priorities on environmental justice, racial equity, climate change, investment in underserved communities, and sustainable agricultural practices. For example, keeping food waste out of

landfills can contribute to climate change mitigation by reducing landfill methane emissions;

- Integrate food waste reduction strategies that take into consideration the most-preferred food waste recovery activities as described in the [Environmental Protection Agency \(EPA\) Wasted Food Scale](#).
- Anticipate or demonstrate economic benefits for the impacted community,
- Incorporate plans to make compost easily accessible to agricultural producers, including community gardeners, school gardens, and producers.
- Include a robust plan that describes collaboration with multiple partners.
- Provide a detailed plan for project monitoring, evaluation and documentation of insights and solutions to obstacles encountered during the course of the project.

Applicants should refer to the Merit/Technical Criteria section of this announcement for a complete description of evaluation and scoring criteria for proposals.

NRCS is committed to the success of all of our nation's producers, businesses, and partners. Some of our nation's producers belong to communities which have been or are marginalized in ways that have reduced their ability to farm and ranch successfully -- despite the vital role that they have played in securing a healthy agricultural economy for our country and protecting, enhancing, and sustaining our valuable natural resources. NRCS encourages proposal submissions from entities that represent, are partnered with, or are composed entirely of producers belonging to such communities.

## **B. FEDERAL AWARD INFORMATION**

### **1. Available Funding**

#### **a. Estimated Funding**

The Federal funding agency expects to award approximately \$7.8 million through this opportunity. However, the agency retains the discretion to award a larger or lesser amount.

#### **b. Start Dates and Performance Periods**

Projects must be 2 years in duration. Applicants should plan their projects based on an estimated project start date of January 31, 2025.

#### **c. Number of Awards**

There is no commitment by USDA to make a specific number of awards.

## 2. Type of Award

### a. Type of Federal Award

This announcement plans to award cooperative agreement(s), pursuant to this opportunity. Depending on the nature of a particular proposal received, the agency may elect to negotiate an alternate award type with the selected applicant. Cooperative agreements have a principal purpose to transfer a thing of value to a recipient in order to accomplish a public purpose of support or stimulation authorized by Federal Law. A cooperative agreement includes substantial involvement by the Government. See 31 U.S.C. 6302-6305.31.

The agency will be substantially involved in the work performed under the agreement and will undertake activities such as the following:

- a. Authority to suspend work if specifications or work statements are not met
- b. Review and approval of one stage of work before another may begin
- c. Review and approval of substantive provisions of proposed subawards or contracts beyond existing Federal policy
- d. Agency and recipient collaboration or joint participation
- e. Project monitoring to permit specified kinds of direction or redirection of the work because of interrelationships with and impacts on other projects
- f. Highly prescriptive agency requirements that limit recipient discretion
- g. Review and approval of key personnel
- h. Direct agency operational involvement or participation during the activity

NRCS will have the following responsibilities:

- 1) Connect pilot projects with other USDA agencies such as, but not limited to the Economic Research Service (ERS); National Institute of Food and Agriculture (NIFA); the Office of the Chief Economist (OCE); and other Federal partners (e.g., U.S. Environmental Protection Agency (EPA)) to collaborate on project activities and outcomes that contribute to the [U.S. Food Loss and Waste 2030 goal](#).
- 2) Coordinate and convene the CFWR pilot project team(s) to collaborate with other Federal Government, regional, institution, state, and local experts. This collaboration will focus on information dissemination and project strategy implementation of the objectives related to CFWR as characterized above in the project description; and

- 3) Gather project data (i.e., methods, results, and derived benefits, including data on weight of food waste diverted from landfills, data on food reclaimed for human and animal consumption, as well as data on compost created) for evaluation and dissemination to increase access to, and solutions for, composting and municipal food waste reduction across the United States.

**b. Procurement Contracts**

The agency does not expect to award procurement contracts associated with this NFO.

**c. Eligibility of Renewal or Supplemental Project Applications**

Applications for renewal or supplementation of existing projects are eligible to compete with applications for new Federal awards. An application for renewal means an application submitted to continue an existing agreement that meets the objectives and requirements of this NFO. An application for supplementation of an existing project means an application to add components to an existing agreement so that it would meet the objectives and requirements in this NFO.

Proposals for renewal or supplementation cannot exceed the two-year project window required for all proposals under this funding announcement. Such proposals should include the most recent progress report for any existing project. Refer to section D for more information about the elements required in a complete proposal package.

## **C. ELIGIBILITY INFORMATION**

### **1. Eligible Applicants**

Applicants and applications must meet eligibility criteria by the application deadline to be considered for award. Eligible applicant type is determined by the implementing program statute. Applicant entities identified in the SAM.gov exclusions database as ineligible, prohibited/restricted, or excluded from receiving Federal contracts and certain Federal assistance and benefits will not be considered for Federal funding, as applicable to the funding being requested under this Federal program (2 CFR 200.206(d)). Neither foreign entities nor individuals are eligible to apply for this opportunity.

Eligibility for this opportunity is limited to the following entity types:

- a. City or township governments (or other municipal governments)
- b. County governments
- c. School districts (including independent school districts)
- d. State-designated Indian Tribes
- e. Native American tribal governments (Federally recognized)
- f. Native American tribal organizations (other than Federally recognized tribal governments)



- g. Special district governments (e.g. soil and water conservation districts, regional planning districts, landfill districts, etc.)

State designated Indian Tribes should select “Native American tribal organizations (other than Federally recognized tribal governments) when completing the SF-424 block 9.

Municipal governments other than cities or townships should select “Other” and enter “municipal government” when completing Block 9 on the SF-424.

Proposed projects must be performed within the 50 United States, the District of Columbia, the Caribbean Area (Puerto Rico and the U.S. Virgin Islands), the Pacific Islands Area (Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands).

## 2. Other

Any award made pursuant to this NFO will be made to a single entity. Applicants that apply as “partnerships” or other similar groupings must clearly describe the relationship between the applicant and the “partner” parties. In all but exceptional cases, it must be reflected in the award as an awardee/sub awardee relationship.

An applicant organization may submit more than one application for different projects or proposing different approaches. In the case of applications submitted as revisions or corrections to a previously submitted application under this NFO, the agency will consider the last application submitted prior to the established deadline.

Awards made pursuant to this NFO are not Farm Bill incentive contracts; therefore, the awards in and of themselves are not limited by the payment limitation in 16 USC Chapter 58. However, any agricultural producers receiving a payment through participation in a project awarded under this NFO must meet the eligibility requirements of 7 CFR Part 12 and 7 CFR Part 1400 and have control of the land involved for the term of the proposed award period.

### **Research proposals will not be accepted or considered.**

“Research” is defined as a systematic study directed toward fuller scientific knowledge or understanding of the subject studied. A “research proposal” is a form of research where the primary objective is such a study and variables are unknown. Projects that are meant to plan and test strategies for composting and food waste reduction are allowable.

Travel funds for conferences, educational events, networking, and/or partnership opportunities, and in-person site visits between active OUAIP grant recipients as well as grant recipients from other USDA programs that are directly related to project objectives are available and highly encouraged.

Organizations may build in costs within their proposal for travel expenses that could support their project’s capacity or advance shared technical knowledge and skills. See Appendix B for guidance on how to properly add travel funds within the proposal’s budget narrative. All requested cost must be supported to show a direct benefit to the project.

### 3. Match

Section 12302 of the Agriculture Improvement Act of 2018, 7 U.S.C. 6923 requires applicants to match 25 percent of the total federal share. Applications that do not include the required level of matching will be ineligible for award. **Please do not include matching funds in excess of 25 percent.** Match may be achieved with contributions of cash, services, materials, equipment, or third-party in-kind contributions. Funds from another Federal award cannot be used as match except where the Federal statute authorizing a program specifically provides that Federal funds made available for such program can be applied to match. Additional details about matching funds can be found at 2 CFR 200.306. Refer to Section D of this NFO for information about any required submittals related to match requirements. While the pace of match may vary throughout the award period, the agency will actively monitor match levels as it receives payment requests to ensure the total match requirement is met by the award periods of performance end date. Additional details about matching funds are located at 2 CFR 200.306.

The following are examples of the appropriate level of cost-share for a given federal award amount.

Federal Share Requested	Cost Share Min (25%)	Total Project Cost
\$75,000	\$18,750	\$93,750
\$400,000	\$100,000	\$500,000

Applicants that are using third party contributions to meet the 25% match requirement must provide a letter of intent from the contributing party within their application package that clearly states what is being provided.

## D. APPLICATION AND SUBMISSION INFORMATION

### 1. Information for New Users of Grants.gov

#### a. Overview

While a Grants.gov account is not required to download an NFO and related documents, it is required to submit an application. If your organization has never submitted an application via Grants.gov, please be aware that there are several steps you must take to register your organization before you can

submit an application. **Completing those steps can take a significant amount of time, plan accordingly.**

**b. Register to Apply through Grants.gov**

Applicants should read the registration instructions carefully and prepare the information requested before beginning the registration process. Reviewing and assembling the required information before beginning the registration process will alleviate last-minute searches for required information.

For assistance with the registration process, contact Grants.gov Applicant Support, available 24/7, at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov).

Organizations must complete all steps to register (steps i. through v. below). Complete organization instructions are included on Grants.gov here: <https://www.grants.gov/applicants/applicant-registration/>

Although creating a Grants.gov account online can be completed online in minutes, SAM registrations may take several weeks. Therefore, organizations should begin the process early to ensure they have sufficient time to complete registration and meet required application submission deadlines.

**c. Steps to Register**

- i. *Obtain a UEI:* All entities applying for funding must have a UEI issued by SAM.gov. Applicants must enter the UEI in the data entry field labeled "UEI" on the SF-424 form.
- ii. *Register with SAM:* All organizations (entities) must register with System for Award Management (SAM) to apply online through Grants.gov. Failure to register with SAM will prevent your organization from applying through Grants.gov. SAM registration must be renewed annually. Part of the SAM registration process includes designating an Electronic Business Point of Contact (EBiz POC). **The EBiz POC plays an integral part in the organization's Grants.gov registration and application process.** The individual in that role must authorize all other roles in Grants.gov. For more detailed instructions for registering with SAM, refer to <https://www.grants.gov/applicants/applicant-registration/>
- iii. *Create a Grants.gov Account:* From the Grants.gov webpage (<https://www.grants.gov/>), click "Register" in the top right-hand corner and follow the on-screen instructions.

- iv. *Add a Profile to a Grants.gov Account:* A profile in Grants.gov corresponds to a single applicant organization the user represents (i.e., an applicant) or an individual applicant submitting on their own behalf. If you work for or consult with multiple organizations, you can have a profile for each organization under one Grants.gov account. In such cases you can log in to one Grants.gov account to access all your grant profiles. To add an organizational profile to your Grants.gov account, enter the UEI for the organization in the UEI field. If you are an individual applicant submitting on your own behalf, you do not need a UEI to add the profile. For more detailed instructions about creating a profile on Grants.gov, refer to <https://www.grants.gov/applicants/applicant-registration/add-profile>
- v. *EBiz POC Authorized Profile Roles:* After you register with Grants.gov and create an Organization Applicant Profile, you must establish roles for individuals in the organization. The Authorized Organizational Representative (AOR) role is critical; it gives an individual permission to complete and submit applications on behalf of the organization. Without this role, the organization cannot submit any applications. The request for role assignment will be routed to the organization's EBiz POC for approval. Once approved, the AOR can submit an application online. For more detailed instructions about creating a EBiz POC authorized profile on Grants.gov, refer to <https://www.grants.gov/applicants/applicant-registration/ebiz-poc-authorizes-profile-roles>  
  
Track Role Status: To track your role request, refer to <https://www.grants.gov/applicants/applicant-registration/track-profile-role-status>

#### d. Electronic Signature

When applications are submitted through Grants.gov, the name of the organization applicant with the AOR role that submitted the application is inserted into the signature line of the application, serving as the electronic signature. The EBiz POC **must** authorize people who are able to make legally binding commitments on behalf of the organization as a user with the AOR role. **This step (step c.v. above) is often missed, and it is crucial for valid and timely submissions.**

#### e. Workspace

Workspace is a shared, online environment where members of a grant team may simultaneously access and edit different webforms within an application. For each NFO, you can create individual instances of a

workspace. An applicant can start an application in Workspace and return to work on it later within Workspace.

Applicants using unreliable internet connections should be aware that the process of completing the Workspace can take some time. Therefore, applicants should allow enough time to prepare and submit the application before the package closing date.

#### f. **Apply for an Opportunity**

Below is an overview of applying on Grants.gov. For complete instructions on how to apply for opportunities, refer to

<https://www.grants.gov/applicants/workspace-overview/>

If the Apply button in the opportunity is not active (greyed out), the user does not have the appropriate permissions or has an incomplete applicant registration. For additional information, refer to

<https://grantsgovprod.wordpress.com/2023/06/08/unlock-the-mystery-of-the-gray-apply-button-four-scenarios/#:~:text=The%20Apply%20button%20will%20be,to%20view%20the%20close%20date.>

- i. **Create a Workspace:** Creating a workspace allows you to complete an application online and route it through your organization for review before submitting.
- ii. **Complete a Workspace:** Add participants to the workspace to work on the application together, complete all the required forms online or by downloading PDF versions, and check for errors before submission. The Workspace progress bar will display the status of your application process as you apply. As you apply using Workspace, you may click the blue question mark icon near the upper-right corner of each page to access context-sensitive help.
  - **Adobe Reader:** If you decide not to apply by filling out webforms you can download individual PDF forms in Workspace. The individual PDF forms can be downloaded and saved to your local device storage, network drive(s), or external drives, then accessed through Adobe Reader.

NOTE: Visit the Adobe Software Compatibility page on Grants.gov to download the appropriate version of the software at

<https://www.grants.gov/applicants/adobe-software-compatibility>

- **Mandatory Fields in Forms:** In the forms, you will note fields marked with an asterisk and a different background color. These fields are mandatory fields that must be completed to successfully submit your application.

- Complete SF-424 Fields First: The forms are designed to fill in common required fields across other forms, such as the applicant name, address, and UEI. Once it is completed, the information will transfer (i.e., prepopulate) to the other forms.
- iii. Submit a Workspace: An application may be submitted through workspace by clicking the Sign and Submit button on the Manage Workspace page, under the Forms tab. Grants.gov recommends submitting your application package at least 24-48 hours prior to the close date to provide you with time to correct any potential technical issues that may disrupt the application submission.
- iv. Track a Workspace Submission: After successfully submitting a workspace application, a Grants.gov Tracking Number (GRANTXXXXXXXX) is automatically assigned to the application. The number will be listed on the Confirmation page that is generated after submission. Using the tracking number, access the Track My Application page under the Applicants tab or the Details tab in the submitted workspace.

For additional training resources, including video tutorials, refer to <https://www.grants.gov/applicants/applicant-training>

## 2. Electronic Application Package

Applicants interested in submitting an application in response to this NFO must submit it via Grants.gov; the agency will not accept applications submitted via email or any other method. No exceptions will be made for applicants experiencing issues with Grants.gov unless a known system wide Grants.gov issue is identified, in which case the deadline will be extended for all applicants, as appropriate. Applicants are urged to submit early to the Grants.gov system.

For technical issues with Grants.gov, contact Grants.gov Applicant Support, available 24/7, at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov). Awarding agency staff cannot support applicants regarding Grants.gov accounts.

### Address to Request Application Package

All information necessary to apply for this opportunity is included in the [Grants.gov](#) opportunity announcement.

## 3. Content and Form of Application Submission

The agency may choose not to consider applications that fail to comply with the required content, format, and page limits, or those that are incomplete. Do not submit video files or files larger than 10MB. File names of attachments must be limited to 50 characters, may not include special characters (e.g., &, -, \*, %, /, #), periods (.), blank spaces or accent marks, and must be unique (i.e., no other attachment may have the same file name). An underscore (example:

my\_Attached\_File.pdf) may be used to separate a file name. Attachments must **NOT** be password protected.

To be considered for funding under this opportunity, an application must contain the documents in a-g below.

**a. Application Form**

(Standard Form 424 Application for Federal Assistance) See Instructions for Completing SF 424 located in the appendices section.

**b. Project Summary/Abstract (1-page maximum)**

Provide a descriptive title and summary of your project. Present a statement of need or assessment of the problem. Define the intended beneficiaries of this project and include the zip codes of the area impacted by your project activities (maximum 5 zip codes). State whether the communities being served are rural, suburban, or urban. Identify any underserved communities and describe your approach to determining the critical elements and needs of the local food economy or food system of the area or communities to be served. Describe how this project will initiate, build upon, or expand related work or programs. The summary should also include the relevance of the project to the purpose and priorities of the CFWR.

**c. Project Narrative (15-page maximum)**

Each page must be numbered and have one-inch margins. The text of the project narrative must be single spaced and typed in a standard typeface (e.g., Times New Roman, Arial, Courier) with no smaller than 12-point font. The project narrative must not exceed 15 pages. This page limitation applies to the project narrative only.

**1. Introduction:** Describe the applicant organization in terms of its location, demographics, and community served. Please include the relevant zip codes that will be served by the project. Describe past and current involvement with developing and testing strategies for planning and implementing municipal food waste reduction and compost plans. Present a statement of need or assessment of the problem in the targeted community. Describe your approach to solving existing problems and concerns related to reducing food waste and/or increasing community compost.

**2. Goals and Objectives:** Describe the over-arching goal of your project and list any supporting objectives that may accomplish this goal. Identify how the project addresses the most-preferred food waste recovery activities as described in the [EPA's Wasted Food Scale](#). Describe the anticipated impact of this project on Executive Priorities including tackling the climate crisis, advancing racial equity, and promoting environmental justice. This element may include, but

is not limited to: participation by [marginalized](#) groups or groups serving underserved or vulnerable communities; activities with the potential to address the causes or impacts of climate change.

- 3. Procedures and Work Plan:** Discuss planned procedures and activities for achieving project goals and objectives, and provide project deliverables, milestones, and timelines for completion of those activities and collection and evaluation of data and reporting of outcomes. As applicable to the project, describe the food waste reduction strategies and methods to be used, as aligned with the EPA's Wasted Food Scale; identify what segments of the food chain the project will address (consumers, food purchasing, preparation, storage, preservation) and any barriers (economic, social, logistical, etc.) that must be overcome; describe if and how food waste will be composted; describe how the plan will make compost easily accessible to agricultural producers and community gardeners; describe also how the plan will assist these agricultural producers, community gardeners, and other community members (such as residential gardeners) to reduce their reliance on or use of fertilizers, improve soil quality, encourage waste management and permaculture business development, increase rainwater absorption, reduce municipal food waste, and divert food waste from landfills; include how your project will impact any existing food waste reduction, recovery and disposal by commercial, marketing, or business relationships in your area. For each task identify key personnel involved, including a description of those individuals' experience and qualifications.
- 4. Collaborators:** List partner institutions including contact names, addresses, phone numbers, and e-mail addresses (if applicable). Identify why the partner was chosen, how its activities will contribute to the success of the project, and the partnership arrangement. Where possible, project collaborators should represent a variety of disciplines and experiences directly related to the deliverables proposed and complementary to the qualifications of the core project team. Please note that collaboration with partner institutions is considered instrumental to the success of a CFWR project, and lack of such collaboration will be reflected in the proposal's evaluation for funding.
- 5. Evaluation:** Provide a plan for evaluating accomplishments and outcomes that match project deliverables. Include a timeline of activities with milestones and verifiable indicators to demonstrate how progress will be measured and achieved. Gather project data (i.e., supplies/equipment used, methods, results, and derived benefits, including data on weight of food waste diverted from landfills and



compost created) for evaluation and dissemination to increase access to, and solutions for, composting and municipal food waste reduction across the United States. Provide how you will convey results measured by weight (e.g., pounds/tons food waste diverted, pounds/tons reclaimed for human or animal consumption, pounds/tons of composted created), which is required though will differ due to project scope. Include any anticipated or demonstrated economic benefits. Discuss if the project's strategy to reduce food waste and/or increase community compost has the potential to be replicated in other areas.

Scales and other equipment items used for measuring project results based on OUAIP indicators are allowable costs.

**A list of OUAIP approved indicators can be found in Appendix D of this document to assist applicants in developing their monitoring and evaluation strategies.** All CFWR projects are required to associate each project objective to a relevant indicator that will be tracked and measured throughout their project's period of performance should the proposal be accepted.

**6. Self-Sustainability:** Describe which aspects or components of the project will continue beyond the end of the project period. Discuss how a one-time infusion of Federal funds will be enough for the proposed pilot project to advance CFWR goals and achieve sustainability. Projects should identify actual or potential funding sources for continuation of the project after Federal funding has ended.

**d. Statement of Previous USDA Awards (If applicable, no page limit)**

If the applicant has received an award from USDA in the last three years (either at the National or State levels), list the following for each award and give a short summary of the completed project's outcomes. If the project is ongoing, provide the anticipated outcomes. Each description should be no more than a half page:

- Project title
- Agreement number (Federal Award Identifying Number)
- Award funding amount
- Year of award expiration

This section will not be factored into the evaluation of the application.

**e. Standard Form (SF) 424A, Budget Information - Non-Construction Programs**

Fill in all spaces as appropriate. Section B, Item 6, Column 1 should reflect the agency funds, and Column 2 should reflect the applicant's

matching funds. This form is the summary budget for the project and should include the full project totals on pages one and two. See Instructions for Completing SF 424A located in the appendices section. Refer to Section D of this opportunity for information regarding indirect costs. Errors in the SF-424A regarding classifying costs may be negotiated after selection.

**f. SF 424C, Budget Information for Construction Programs (only if project includes construction)**

Fill in all spaces as appropriate. Construction budget should be broken down into the object class categories listed on the SF-424C. Errors in the SF-424C regarding classifying costs may be negotiated after selection. Projects that have budgets entirely allocated to construction must still complete and SF-424A placing all funds within the “Construction” object class category in addition to the SF-424C which will further itemize the construction budget.

**g. Budget Narrative**

In a separate document titled “Budget Narrative,” explain and justify all requested budget items/costs. (Refer to the budget narrative guidance located in the appendices section.) Detail how the totals on the SF-424A were determined and demonstrate a clear connection between costs and the proposed project activities. For personnel salary costs, include the base-line salary figures and the estimates of time (as percentages) to be directly charged to the project. Describe any item that under the applicable Federal cost principles requires the agency’s approval and estimate its cost. The pages included as the budget narrative do not count toward the page limit. Errors in the budget narrative regarding classifying costs may be negotiated after selection. Refer to Appendix C, Budget Narrative Guidance, located at the end of this document regarding procurement standards when including contracts for goods or services. **Sole-source contracting is prohibited without proper justification.** See Procurement Standards located at 2 CFR 200.317-327.

- i. Build America, Buy American. “Buy America” preference applies to Federal financial assistance awards that include construction components, even if it is funded by both Federal and non-Federal funds under the award. Subawards should conform to the terms and conditions of the Federal award from which they flow. A Buy America preference only applies to articles, materials, and supplies that are consumed in, incorporated into, or affixed to a construction project. Refer to the General Terms and Conditions for additional information: <https://www.fpacbc.usda.gov/about/grants-and-agreements/award-terms-and-conditions/index.html>

- ii. Indirect Costs Recovery. If requesting indirect costs, provide the calculation specifying the amounts used in applying the base (the base specified in the applicable rate agreement) by the applicable rate. The calculation can be displayed in different formats but must capture the components (i.e., amounts used in determining the base and the rate applied to the base).
  - A. To be eligible to recover any indirect costs under a Federal award, recipients must either 1) have a current negotiated indirect cost rate agreement (NICRA) with a Federal agency that has not expired; or 2) qualify for use of the de minimis rate authorized by 2 CFR 200.414(f) and described below. For-profit entities (if eligible to apply) must obtain a NICRA from their cognizant agency. USDA will not accept an indirect cost agreement that is not a NICRA, for example, those negotiated or approved by the Defense Contract Audit Agency or the Defense Contract Management Agency.

A copy of the applicant's current NICRA must be provided with the application (see section D(3)(i)). Indirect costs may not be recovered under an expired NICRA. For applicants negotiating a NICRA, provide a copy of the indirect cost rate proposal submitted to the cognizant agency. See section D(3)(h) below for how to submit a NICRA as part of the application.
  - B. Any non-Federal entity (except State and local governments that receive more than \$35 million per year in Federal funding) that does not have a current negotiated (including provisional) rate may elect to charge a de minimis rate of 10 percent of modified total direct costs (MTDC) which may be used indefinitely. No documentation is required to justify the 10 percent de minimis indirect cost rate, simply indicate in your budget narrative that the recipient elects to use the de minimis rate. Modified Total Direct Cost (MTDC) means all direct salaries and wages, applicable fringe benefits, materials and supplies, services, travel, and up to the first \$25,000 of each subaward (regardless of the period of performance of the subawards under the award). MTDC excludes equipment, capital expenditures, charges for patient care, rental costs, tuition remission, scholarships and fellowships, participant support costs and the portion of each subaward in excess of \$25,000. Other items may only be excluded when necessary to avoid a serious inequity in the distribution of indirect costs, and with the approval of the cognizant agency for indirect costs.
  - C. As described in [2 CFR 200.403](#), costs must be consistently charged as either indirect or direct costs but may not be double charged or inconsistently charged as both. If chosen, this

methodology once elected must be used consistently for all Federal awards until such time as a non-Federal entity chooses to negotiate for a rate, which the non-Federal entity may apply to do at any time.

- D. A recipient may voluntarily reduce or waive recovery of indirect costs at its sole discretion and must not be encouraged or coerced in any way to do so by the agency.

iii. Indirect Costs Limitations

- A. Applicants not subject to a statutory limitation, which have a current NICRA must calculate indirect costs using the rate and base specified in their NICRA.
- B. Recipients are prohibited from shifting unallowable indirect costs to another Federal award unless specifically authorized to do so by legislation.

iv. Match

Matching must be committed at the time of application submission. The budget narrative must show the amounts and sources of match (including both cash and in-kind contributions or a combination of both).

For third-party contributions, a letter is required for each contribution, signed by the authorized organizational representative of the contributing organization and the applicant organization, which must include: (1) the name, address, and telephone number of the contributor, (2) the name of the applicant organization, (3) the title of the project for which the contribution is made, (4) the dollar amount of the contribution, and (5) a statement that the contributor will pay the contribution no later than the end of the award period. The agency may conduct reference checks to ensure that organizations identified are supportive and involved with the project. Cost sharing/match letters should be addressed to the Federal Awarding Agency Contact in Section G of this NFO and uploaded under Other Attachments (listed separately under Optional Forms) in Grants.gov.

Refer to the Budget Narrative Guidance located in the appendices section for information about making contract vs. subaward determinations.

Do not add any matching funds in excess of the CFWR requirement of 25% of federal funds.

**h. Grants.gov Lobbying Form**

Under Title 31 of the United States Code, Section 1352, an applicant or recipient must not use any federally appropriated funds (both annually appropriated and continuing appropriations) or matching funds under a grant or cooperative agreement award to pay any person for lobbying in connection with the award. Lobbying is defined as influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress connection with the award. Submission of an application also represents the applicant's certification of the statements in 2 CFR Part 418, Appendix A-Certification Regarding Lobbying.

**f. Applicant Contact Information**

Provide contact information for the roles identified in the Applicant Contact Information template, located in the Related Documents tab of the opportunity. Upload the contact information under Other Attachments (listed as an Optional Form) in the Grants.gov Opportunity Application Package.

**g. Statement of Current and Pending Support**

Submit a Statement of Current and Pending Support for each key personnel who will participate in the project. For your convenience, a template is available for your use in in the Related Documents tab of the opportunity.

**h. SF-LLL, Disclosure of Lobbying Activities**

SF-LLL, Disclosure of Lobbying Activities, must be submitted **only** if you/your organization have/has made or agrees to make any payment using non-appropriated funds for lobbying. See 2 CFR 418.110 for more information on when additional submission of this form is required.

**i. Negotiated Indirect Cost Rate Agreement (NICRA), if applicable**

If charging indirect costs using a NICRA (including for match), upload the NICRA under Other Attachments (listed as an Optional Form) in the Grants.gov Opportunity Application Package.

**j. Letters of Support**

Letters of support refer to character testimonies from outside entities, such as external organizations, members of congress, or other endorsements. Letters of support are not required and should not be submitted.

**k. Letters of Intent to Partner**

A letter of intent refers to attestations from project partners or stakeholders confirming their involvement within the proposed project. Letters of intent from relevant partners involved with the project are

encouraged from all applicants but are only required if the proposed budget is utilizing partner contributions. A letter of intent from the partner providing third-party contributions must clearly state what is being provided.

**I. Disclosure of Potential Conflict of Interest**

In accordance with 2 CFR 400.2, applicants must maintain written standards of conduct covering conflicts of interest and governing the performance of its employees in the selection, award, and administration of Federal awards. No employee, officer, or agent may participate in the selection, award, or administration of a Federal award if he or she has a real or apparent conflict of interest. Such a conflict of interest would arise when the employee, officer or agent, any member of his or her immediate family, his or her partner, or an organization which employs or is about to employ any of the parties referenced, has a financial or other interest in, or a tangible personal benefit from, an applicant considered for a Federal award. The standards of conduct must provide for disciplinary actions to be applied for violations of such standards by officers, employees, or agents of the applicant.

If the applicant has a parent, affiliate, or subsidiary organization that is not a state, local government, or Indian tribe, the applicant must also maintain written standards of conduct covering organizational conflicts of interest. Organizational conflict of interest means that because of the relationships with a parent company, affiliate, or subsidiary organization, the applicant is unable or appears to be unable to be impartial in conducting a Federal award action involving a related organization.

Applicants must disclose in writing any potential conflicts of interest to the USDA awarding agency or pass-through entity. Include the name of the individual, the name of the entity with which the individual has a conflict, the nature of the financial or other interest, the value of the interest, a description of how the interest relates to your application. Upload disclosures under Other Attachments (listed separately under Optional Forms) in Grants.gov. **If no conflict exists, no submission is required.**

**m. Post Award Documentation**

N/A

**n. Unique Entity Identifier (UEI) and System for Award Management (SAM)**

Each applicant (unless the applicant is an individual excepted from those requirements under 2 CFR 25.110(b) or (c), or has an exception approved by the Federal awarding agency under 2 CFR 25.110(d)) is required to: (i) Be registered in SAM before submitting its application; (ii)

provide a valid unique entity identifier in its application; and (iii) continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency. The agency may not make a Federal award to an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements and, if an applicant has not fully complied with the requirements by the time the agency is ready to make an award, it may determine that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

Entities must obtain a UEI and register in SAM prior to registering with Grants.gov. A description of each is below. Entities are strongly encouraged to apply early for their SAM registration.

System for Award Management (SAM) Registration: To register, go to: <https://www.sam.gov>. The Federal Service Desk is available for registration assistance and can be contacted via the Help tab at the website listed above.

Awarding agency staff cannot support applicants regarding UEI or SAM issues.

#### **4. Submission Dates and Times and Correspondence**

All applications must be received by Grants.gov by 11:59 pm Eastern Time (ET) by the established due date in the Key Dates section of the Summary Information of this NFO. Proof of timely submission is automatically recorded by Grants.gov. An electronic date/time stamp is generated within the system when the application is successfully received by Grants.gov.

Applications received by Grants.gov after the established due date will be considered late and will not be considered for funding. An application is considered on time at 11:59.59 pm ET, but it is late at 12:00 am ET.

Grants.gov will provide either an error or a successfully received transmission in the form of an email sent to the applicant with the Authorized Organizational Representative (AOR) role attempting to submit the application. The Grants.gov Support Center reports that some applicants end the transmission because they think that nothing is occurring during the transmission process; be patient and give the system time to process the application.

The applicant with the AOR role who submitted the application will receive:

- an acknowledgement of receipt and a tracking number (GRANTXXXXXXXX) from Grants.gov with the successful transmission of their application.

- an email with the official date/time stamp and Grants.gov tracking number serving as proof of timely submission.

When the agency successfully retrieves the application from Grants.gov, and acknowledges the download of submissions, Grants.gov will also provide an electronic acknowledgment of receipt of the application to the applicant with the AOR role who submitted the application. Proof of timely submission shall be the official date and time that Grants.gov receives your application.

If you have trouble submitting an application to Grants.gov, contact the Grants.gov Help Desk to resolve any issues. See Section D. 2. for Grants.gov contact information.

Applicants using unreliable internet connections should be aware that the process of completing the Workspace can take some time. Therefore, applicants should allow enough time to prepare and submit the application before the package closing date.

## **5. Intergovernmental Review**

This funding opportunity is not subject to Executive Order 12372, "Intergovernmental Review of Federal Programs." When completing the SF-424, check block c, "Program is not covered by E.O. 13272."

## **6. Funding Restrictions**

Funds may not be used to pay any of the following costs unless otherwise permitted by law and approved in writing by the agency in advance of incurring such costs:

- a. Costs above the amount of funds authorized for the project.
- b. Costs incurred prior to the effective date of the award, including time spent applying for this opportunity.
- c. Costs which lie outside the scope of the approved project and amendments thereto.
- d. Entertainment costs, regardless of their apparent relationship to project objectives.
- e. Compensation for injuries to persons, or damage to property arising out of project activities.
- f. Consulting services performed by a Federal employee during official duty hours when such consulting services result in the payment of additional compensation to the employee.
- g. Capital expenditures for general purpose equipment, buildings, and land and for improvements to land, buildings, or equipment which materially increase their value or useful life. See 2 CFR 200.439 for additional information.
- h. Meals may be charged to an award only if they are necessary for the performance of the project. For instance, meals (normally only lunch)



that are a necessary part of the costs of meetings and conferences (i.e., required attendance and continuity of a meeting), the primary purpose of which is the dissemination of information, are allowable, as are costs of transportation, rental of facilities, speakers' fees, and other items incidental to such meetings or conferences. Note: Meals consumed while in official travel status do not fall in this category. They are considered to be per diem expenses and should be reimbursed in accordance with the organization's established travel policies subject to statutory limitations or in accordance with Federal travel policies.

- i. Costs normally charged as [indirect costs](#) may not be charged as [direct costs](#) without proper justification and agency approval. Proper justification includes documentation that the costs meet the criteria for allowability (see 2 CFR 200.403). Examples of such costs include rent, utilities, depreciation on buildings and equipment, the costs of operating and maintaining facilities, and general administration and general expenses, such as the salaries and expenses of executive officers, personnel administration, and accounting.
- j. Salaries that are not commensurate with level of work. All costs must be reasonable to be allowable (2 CFR 200.403), and 2 CFR 200.404 defines a reasonable cost as one if, in its nature and amount, it does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost. Salaries determined not to be reasonable compared to the level of work will be unallowable.
- k. Software produced by non-domestic entities. Project budgets must not include costs (both Federal costs and match) for software development by non-domestic entities if it will be utilized by the Federal government or hosted on Federal systems.
- l. Refer to Section D for applicable indirect cost restrictions, if any.

This list is not exhaustive. For additional information please refer to 2 CFR Part 200, subpart E, Cost Principals.

## **E. APPLICATION REVIEW INFORMATION**

### **1. Review and Selection Process**

Applications will be screened for completeness and compliance with the provisions of this notice. Incomplete, noncompliant, and/or applications not meeting the formatting criteria may be eliminated from competition. In that event, the agency will send notification of elimination to the applicant. The agency intends to select and award without conducting any discussions or allowing applicants to correct deficiencies or omissions in their applications. Consequently, applicants must ensure their applications are complete and accurate. However, while the agency intends to select without contacting applicants, it reserves the right to request applicants to revise their applications

to correct deficiencies or omissions it identifies. If this occurs, the agency will conduct discussions with all applicants, identify deficiencies and omissions for all, and give applicants an opportunity to submit a revised application by a common cut-off date. The agency may also contact individual applicants to clarify certain components of their applications.

Merit/technical reviews will be conducted by the National Institute of Food and Agriculture (NIFA). Risk reviews will be conducted by the FPAC Business Center, Grants and Agreements Division. The approving official will make the final award decisions. The approving official for this opportunity is the Chief of the Natural Resources Conservation Service or Designee. In addition to the merit/technical review and risk reviews, the approving official may also consider furthering programmatic purposes, including geographical dispersion, program balance, or diversity of awards.

## 2. Merit/Technical Criteria

The evaluation criteria below will be used in reviewing proposals submitted in response to this NFO. Proposals will be evaluated by the extent to which they meet the listed criteria:

- a. Degree to which the proposal is consistent with the CFWR's purpose and priorities (see Section A: Program Description). The number of purposes addressed by the project. The number of priority elements captured by the project.
- b. Degree to which proposal aligns with the most-preferred food waste recovery activities as identified in the levels contained in [EPA's Wasted Food Scale](#). Points under this criterion will be given for those proposals that include a component focused on source reduction, donation or upcycling, feeding animals, or composting/anaerobic digestion with beneficial use of biosolids.
- c. Project Relevance
  - i. Rationale: The proposal's success in implementing a project consistent with composting and/or food waste reduction goals in the target area(s), including estimated number of participants and one or more sources of relevant data. Degree to which the proposal aligns with USDA priorities including climate, equity, and environmental justice. Amount of anticipated participation by underserved groups or groups serving underserved or vulnerable communities. Description of activities with the potential to address the causes and impacts of climate change.
  - ii. History and Capacity: The applicants demonstrated experience with municipal composting and/or food waste reduction activities; the degree to which this information demonstrates that the applicant can successfully execute the proposed project.

- d. Degree to which the plan, as presented, successfully demonstrates the potential for significant positive impact on new or existing food waste reduction strategies, including recovery and disposal, and strengthens partnerships needed to accomplish those goals.
  - i. Evaluation Plan: Clarity with which the proposal describes how activities will be monitored, data will be collected, progress will be measured, and at what frequency evaluation activities will occur. Degree to which identified indicators for measuring progress/impact are relevant and clearly align with project activities (See Appendix D, List of OUAIP Indicators). The number of indicators chosen will not count towards the evaluation score. Soundness of plan for tracking any anticipated or demonstrated economic benefits and impacts on existing food waste recovery and disposal by commercial, marketing, or business relationships in the target area(s).
  - ii. Monitoring and Evaluation Experience: Proposal's success in adequately describing the organization's ability to monitor and evaluate the impact of the proposed project according to a proposed plan. Amount of relevant experience brought by the applicant or identified entity in monitoring and evaluation. Clarity and succinctness over the overview provided by the applicant of how the work will be evaluated.
  - iii. Sustainability: Soundness of strategies provided by the applicant to ensure replicability and/or long-term viability of the project and describes how CFWR will be integrated into the operations, workflows, and staffing structure of the organization to continue past the end of the award. Extent to which the sustainability plan includes building or strengthening partnerships to promote CFWR as a priority to local stakeholders.
  - iv. Key Personnel Experience and Skills: Amount of relevant experience and/or expertise described for required key personnel and/or entities needed to successfully develop and test strategies for planning and implementing municipal compost plans and food waste reduction plans. Adequacy of staffing plan.
- e. Degree to which the project anticipates or demonstrates economic efficiency, including evaluating the amount of Federal funds requested and the cost-effectiveness of the budget (including analysis of such items as the rental of equipment, vehicles, land, and building space during the length of the cooperative agreement instead of purchase thereof) in relation to the expected measurable outcomes and project impact:
  - i. Cost: The total amount of Federal funds requested is within the allowable range (\$75,000 to \$400,000) and appropriate for the

scope of the project. Proposed costs are reasonable, necessary, and allocable to carry out the project's goals and objectives. Budget calculations and documentation clearly show how the budget components were developed and costs were estimated. The budget includes a line-item description for every allowable cost and shows how it supports the project goals. The purchase of special purpose equipment is supported by substantial documentation that includes how it will help accomplish the project deliverables; a lease vs. purchase comparison; how it will be inventoried, stored, and maintained during the project; and what will be done with it when the project is over.

- ii. Budget Narrative: Budget Narrative includes an itemized explanation and justification for all requested budget items and costs. Costs clearly support the purpose of CFWR. Details provided show how the totals on the SF-424A or SF-424C were determined and demonstrate a clear connection between costs and the proposed project activities. Budget Narrative and the Project Narrative clearly align with one another. See Appendix C, "Budget Narrative Guidance", at the end of this announcement.
- iii. Funding: Applicant clearly describes how the program will continue to be funded or supported past the award period, by thoroughly identifying areas and activities that require additional funding and indicating specific sources of future funding (can be other grants, in-kind donations/volunteer hours/etc.). Applicant describes how CFWR efforts will be included in the local governments and/or organization overall long-term budget.

NOTE: Project's relying on volunteer contributions should document the volunteer hours and cost calculations translating the volunteer hours to non-federal in-kind dollars with details provided identifying and objectively detailing the tasks and volunteer services that will be provided.

- f. Quality of the plan for collaborating with multiple partners, including public or private entities, nonprofit or for-profit entities, academic institutions (including minority-serving colleges and universities), and/or other appropriate professionals, community-based organizations, and local government entities to achieve project objectives and outcomes:
  - i. Diverse collaborator list: Applicant lists two or more partners from diverse disciplines and expertise to achieve project objectives and outcomes. Partners are from a wide range of organizations – universities, other federal agencies, non-profit organizations, businesses, foundations, and associations – in order to join strength and skills. Applicant provides complete contact information for each

partner including contact names, addresses, phone numbers and email addresses (if applicable) in the Project Narrative.

- ii. Partnership: Applicant includes reasoning for why each partner was selected and clearly describes the partnership arrangement.
- iii. Roles: Applicant identifies and describes the contribution of each partner, what they are responsible for, and how each partner's involvement will contribute to achieving project objectives and goals. The identified partners are appropriate for the listed role(s). Applicant clearly describes coordination among project team and partners.

### **3. Technical/Merit Review Process (Conducted by National Institute of Food and Agriculture)**

NIFA selects reviewers, both internal and external from USDA, for the review panel based upon their training and experience in relevant scientific, extension, or education fields, considering the following factors:

1. The level of relevant formal scientific, technical education, or extension experience of the individual, as well as the extent to which an individual is engaged in relevant research, education, or extension activities.
2. The need to include experts from various areas of specialization within relevant scientific, education, or extension fields.
3. The need to include other experts (e.g., producers, range or forest managers/operators, researchers, public health practitioners, educators, consumers, and commercial reviews) who can assess relevance of the applications to targeted audiences and to program needs.
4. The need to include experts from a variety of organizational types (e.g., colleges, universities, industry, state and Federal agencies, and private profit and non-profit organizations) and geographic locations.
5. The need to maintain a balanced composition with regard to race, ethnicity, gender representation, and an equitable age distribution.
6. The need to include reviewers who can judge the effective usefulness of each application to producers and the general public.

After each peer review panel has completed its deliberations, the responsible program staff of NIFA will provide a list of recommended applications for OUAIP's review and selection for potential funding. Once the entire review process is complete, NIFA sends copies of reviews, not including the identity of reviewers, and a summary (if applicable) of the review panel comments to applicants.

NIFA takes extreme care to prevent any actual or perceived conflicts of interest that may influence the review or evaluation (see [NIFA Peer Review Process for Competitive Grant Applications](#)).

NIFA will use the following criteria to evaluate this NFO: A reviewer's written evaluation entails two levels of assessment. First, the reviewer summarizes how well the application addressed each evaluation criterion. After the application has been assessed for strengths and weaknesses of each criterion, the reviewer then evaluates the overall likelihood that the project will have significant outcome and impact. The written reviews are used to begin panel discussions with other reviewers serving on the peer review panel. Through these discussions, peer review panelists come to consensus on the final ranking of the applications. A complete description of NIFA's peer review process can be found on the [NIFA Peer Review Process for Competitive Grant Applications page](#).

#### **4. Administrative and Risk Criteria**

Notice of selection after merit/technical evaluation does not guarantee that an applicant will receive an award. Following notification of selection for funding (see Section F), the FPAC Business Center, Grants and Agreements Division's staff conducts a final administrative and risk review of those applications. The administrative review includes, but is not limited to, a check to ensure that NFO requirements were met (e.g., applicant meets eligibility criteria, application was submitted via Grants.gov by the established deadline), and proposed costs are allowable, allocable, and necessary. During this process, it may be necessary to request further documentation from the applicant (e.g., organizational information as part of the risk assessment, more detail regarding proposed costs).

In addition, to comply with the requirements at 2 CFR 200.206, the agency will follow, at a minimum, the risk review process described below (additional steps may be taken).

The awarding agency will check SAM to ensure the applicant is not suspended or debarred, which would preclude receiving an award. In addition, prior to making a Federal award with a total Federal share greater than the simplified acquisition threshold (\$250,000), the agency must review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (the Federal Awardee Performance Integrity Information System, FAPIIS) (see 41 USC 2313 and 2 CFR 200.206(a)).

An applicant must meet the following standards to be considered for award:

##### **a. Financial Stability**

The applicant maintains an adequate financial resources or cash flow to meet its financial obligations on a routine basis in order to successfully complete any agreement it may be awarded.

**b. Quality of Management Systems and Ability to meet Management Standards prescribed in 2 CFR Part 200**

The applicant has a financial management system adequate to segregate and track federal funds. It has adequate systems in place for proper agreement administration; compliance with the standards outlined in 2 CFR Part 200 Section D for procurement, property, and records management; and required financial and performance reporting.

**c. History of Performance**

If the applicant has previously obtained Federal financial assistance award, it has never failed to materially comply with the Federal award terms and conditions and further has never had an award terminated on that basis.

Submission of an application constitutes certification that an applicant meets these standards (items a. through c. above). The agency may request documentation to substantiate the certification. Based on risk assessment, the agency may impose specific award conditions in accordance with 2 CFR 200.208.

**4. Awards Over the Simplified Acquisition Threshold (if applicable)**

- a. Prior to making a Federal award with a total Federal share greater than the simplified acquisition threshold (\$250,000), the agency must review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM, the Federal Awardee Performance Integrity Information System, FAPIIS. FAPIIS is a federal database intended to serve as a government-wide source of information about the prior performance and compliance of federal procurement contractors, grantees, and cooperative agreement holders (see 41 U.S.C. 2313 and 2 CFR 200.206(a)).
- b. An applicant may review information in FAPIIS accessible through SAM and comment on any information about it that a Federal awarding agency previously entered.
- c. The agency will consider any comments by the applicant, in addition to the other information in FAPIIS, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when completing the review of risk posed by applicants as described in 2 CFR 200.206, Federal awarding agency review of risk posed by applicants.

## F. FEDERAL AWARD ADMINISTRATION INFORMATION

### 1. Federal Award Notices

The agency will provide notice that an application has been selected before it actually makes the Federal award. As such, the selection notification is not an authorization to begin performance. Reimbursement of pre-award costs require written agency prior approval. The Notice of Grant and Agreement Award (ADS-093) signed by the authorized agency official is the only authorizing document and will be provided electronically to the entity's authorized official for signature.

Both successful and unsuccessful applicants will be notified of the award decision via email to the address listed on the SF-424 Application for Federal Assistance.

### 2. Administrative and National Policy Requirements

All project funds will be used in accordance with 2 CFR Part 200 and the General Terms and Conditions, which are available at the following website: <https://www.fpacbc.usda.gov/about/grants-and-agreements/award-terms-and-conditions/index.html>.

Projects performed pursuant to this opportunity may be subject to the National Environmental Policy Act (NEPA). If applicable, awardees will inform NRCS program contacts and must work to complete an environmental review of the awarded project before project commencement. In addition, prior to any ground-disturbing activities related to NRCS funding, the awardee must work with NRCS staff to complete an environmental evaluation (EE) related to those activities. Awardees may be required to prepare or pay for preparation of an environmental assessment (EA) or environmental impact statement (EIS), should any environmental review find that an EA or EIS is required.

In addition, a National Historic Preservation Act (NHPA), Section 106 review and consultation by an NRCS State or area office with consulting parties (such as the pertinent State Historic Preservation Officer and federally recognized Indian Tribes) may be required prior to the implementation of project activities that have the potential to impact cultural resources. NHPA Section 106, its implementing regulations (36 CFR Part 800), and other related authorities, require Federal agencies to determine if a project has the potential to cause an effect to historic properties and, if so, if they are adverse and how the effects may be addressed. The NHPA review and compliance in accordance with Section 106 of NHPA and implementing regulations at 36 CFR Part 800 must be completed by NRCS and applicants may be required to pay for any cultural resource surveys needed for NRCS to assess project effects. More information on the applicant's role in the NHPA Section 106 process can be found on the Advisory Council on Historic Preservation



website at

<https://www.achp.gov/digital-library-section-106-landing/section-106-applicant-toolkit>.

Consultation with the U.S. Fish & Wildlife Service and/or the National Marine Fisheries Service under the Section 7 of the Endangered Species Act (ESA) is also required for projects that may affect listed or proposed species or destroy or modify critical habitat. The ESA consultation in accordance with Section 7 of the ESA and implementing regulations at 50 CFR Part 402 must be completed by NRCS prior to the implementation of project activities that have the potential to impact species or habitat protected under the ESA. More information on the Section 7 consultation process can be found at <https://www.fws.gov/service/esa-section-7-consultation>.

### **3. Reporting**

Reporting will follow the guidelines included in the agency's General Terms and Conditions, which are available at the following website:

<https://www.fpacbc.usda.gov/about/grants-and-agreements/award-terms-and-conditions/index.html>

If the Federal share of any agreement awarded under this opportunity notice may include more than \$500,000 over the period of performance, recipients must also comply with the post award reporting requirements reflected in Appendix XII of 2 CFR Part 200 –Award Term and Condition for Recipient Integrity and Performance Matters.

Applicants that receive awards pursuant to this opportunity and any sub awardees must comply with the reporting requirements described at 2 CFR Part 170 unless an exception applies. Applicants must ensure they have the necessary processes and systems in place to comply with those requirements. A list of exceptions can be found at 2 CFR 170.110(b).

In addition to agency reporting requirements, OUAIP has provided a list of unified indicators (Appendix D) to track project results across the CFWR program. Applicants are encouraged to develop their monitoring and evaluation plans around those approved indicators that are relevant to their project objectives. At least one indicator should be chosen per objective. If a proposal is accepted, project staff will work with OUAIP and NIFA to confirm the selected indicators during the pre-award period.

All CFWR recipients are responsible for reporting on project outcomes related to strategies for planning and implementing municipal compost plans and/or food waste reduction plans.

Submission of interim and final reports are required to demonstrate the progress made toward the completion of project goals, objectives, and outcomes, as well as the agreement's overall financial status. A Federal

Financial Report (SF-425) is due with each performance report to account for financial expenditures during that reporting period.

#### Financial Reports

- NIFA requires all cooperators to submit a Federal Financial Report Form SF-425, on an annual basis, due February 1st of each year. Reports should be emailed directly to both: [awards@usda.gov](mailto:awards@usda.gov) and [urbanagriculture@usda.gov](mailto:urbanagriculture@usda.gov)

#### Annual Performance Reports

- NIFA requires all cooperators to submit an annual REEport Project Progress Report, due within 90 days after the award anniversary date.
- OUAIP requires OUAIP Supplemental Reporting Form (NRCS-OUAIP-1), reporting on specific project indicators, must be submitted to [urbanagriculture@usda.gov](mailto:urbanagriculture@usda.gov) annually, due within 90 days after the award anniversary.

#### Final Performance Report

- NIFA requires all cooperators to submit a final performance report within 120 days of the expiration of the award, in compliance with 2 CFR 200.344(a) and NIFA's Research Terms and Conditions (RTC) dated May 14, 2022. If the non-Federal entity fails to complete the requirements, the Federal awarding agency or pass-through entity will proceed to close out the Federal award with the information available.
- OUAIP requires all cooperators to submit a final OUAIP Supplemental Reporting Form (NRCS-OUAIP-1), reporting on specific project indicators, to [urbanagriculture@usda.gov](mailto:urbanagriculture@usda.gov) within 120 days of the expiration of the award.

Performance reports ([NRCS-OUAIP-1](#)) and Federal Financial Reports (SF425) are due annually no later than 90 calendar days after each annual performance reporting period end date.

A final performance report and SF-425 must be submitted no later than 120 calendar days after the performance period end date.

#### **4. Audit Requirements**

As required in 2 CFR Part 200, Subpart F Audit Requirements, all U.S. states, local governments, Federally recognized Indian tribal governments, and non-profit organizations expending \$750,000 or more in Federal award funds in a fiscal year must submit a Single Audit report for that year through the Federal Audit Clearinghouse's Internet Data Entry System. FPAC agencies also require for-profit organizations that meet the expenditure threshold to comply with

the single audit requirements and submit their audit reports directly to the funding agency.

## **G. FEDERAL AWARDING AGENCY CONTACT**

For questions regarding this opportunity, contact the following individual with the opportunity number in the subject line:

Name: Jose A. Berna  
Grants Management Specialist  
FPAC Business Center

Email: Jose.Berna@usda.gov with a copy to [NFO.FPAC@USDA.GOV](mailto:NFO.FPAC@USDA.GOV)

To protect the integrity of the competitive process, applicants must not contact agency program staff with questions.

## **H. OTHER INFORMATION**

1. Questions regarding this opportunity must be submitted to the Federal Awarding Agency Contact identified above via email with the opportunity number in the subject line.
2. For technical issues with Grants.gov, please contact Grants.gov Applicant Support at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov). Awarding agency staff cannot support applicants regarding Grants.gov accounts.

### **3. Freedom of Information Act (FOIA)**

Applications are considered confidential information. Applications are not shared with individuals or entities seeking public disclosure through the Freedom of Information Act (FOIA) without the consent of the applicant. More specifically, Executive Order 12600 and USDA FOIA regulation 7 CFR Part 1, Subpart A requires the awarding agency to provide notice to applicants that a third party has requested copies of their business information and requires the awarding agency to consult with applicants regarding the releasing their records.

### **4. Government Obligation**

The Federal Government is not obligated to make any Federal award as a result of this opportunity. Only authorized federal officials can bind the Federal Government to the expenditure of funds.

Any award made pursuant to this NFO may be executed in any number of counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same instrument.

## **U.S. Department of Agriculture Non-Discrimination Statement**

In accordance with Federal civil rights law and U.S. Department of Agriculture (USDA) civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, religion, sex, gender identity (including gender expression), sexual orientation, disability, age, marital status, family/parental status, income derived from a public assistance program, political beliefs, or reprisal or retaliation for prior civil rights activity, in any program or activity conducted or funded by USDA (not all bases apply to all programs). Remedies and complaint filing deadlines vary by program or incident.

Persons with disabilities who require alternative means of communication for program information (e.g., Braille, large print, audiotape, American Sign Language, etc.) should contact the responsible Agency or USDA's TARGET Center at (202) 720-2600 (voice and TTY) or contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program discrimination complaint, complete the USDA Program Discrimination Complaint Form, AD-3027, found online at <https://www.usda.gov/oascr/filing-program-discrimination-complaint-usda-customer> and at any USDA office or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by:

- (1) Mail: U.S. Department of Agriculture  
Office of the Assistant Secretary for Civil Rights  
1400 Independence Avenue, SW  
Washington, D.C. 20250-9410
- (2) Fax: (202) 690-7442; or
- (3) Email: [program.intake@usda.gov](mailto:program.intake@usda.gov)

USDA is an equal opportunity provider, employer, and lender.

## APPENDIX A: Instructions for Completing SF-424

### SF-424, APPLICATION FOR FEDERAL ASSISTANCE INSTRUCTIONS FOR USDA-FPAC AGENCIES

Applicants must review these instructions to ensure the form is completed correctly. This will reduce the likelihood that the form will need to be returned for correction and potentially delay execution of any resultant agreement.

Item	Name	Instructions
1	Type of Submission	Select "Application" since this is first time your entity is applying for this funding opportunity.
2	Type of Application	Select "New" since this application is being submitted to an agency for the first time for this funding opportunity or "Revision" for Supplemental Active UAIP Project Applications.
3	Date Received	Leave blank.
4	Applicant Identifier	Leave blank.
5a	Federal Entity Identifier	Leave blank.
5b	Federal Award Identifier	Leave blank.
6	Date Received by State	Leave blank.
7	State Application Identifier	Leave blank.
8a	Applicant Legal Name	Enter the legal name of applicant. This name must be consistent with the name as registered in the System for Award Management (SAM). If the name in SAM is not correct, update it.
8b	Applicant Employer/Taxpayer Identification Number (EIN/TIN)	Enter the employer or taxpayer identification number of applicant assigned by the Internal Revenue Service. This number must be consistent with the number in the applicant's SAM registration.
8c	Applicant Organizational DUNS/Unique Entity Identifier	Enter the DUNS number of applicants. This number must be consistent with the number in the applicant's SAM registration. The DUNS number is a total of 13 digits. The first 9 are the basic DUNS number from SAM. The last four digits are reserved for a certain purpose and is usually "0000" for most applicants.
8d	Applicant Address	Enter the mailing address of applicant. This address must be consistent with the mailing address in the applicant's SAM registration.
8e	Applicant Organizational Unit	Not required.
8f	Applicant Contact Information	Provide the name and contact information of person to be contacted on matters involving this application. This does not necessarily need to be the person with authority to sign the application. It is a point of contact for agency staff to contact regarding the application.
9	Type of Applicant 1	Select the type of entity the applicant is. This type must be consistent with the entity type listed in the applicant's SAM registration.
10	Name of Federal Agency	Enter the applicable agency: USDA-NRCS

11	Catalog of Federal Domestic Assistance Number/Federal Assistance Listing and Title	Enter the CFDA number from the Notice of Funding Opportunity. For the title, see <a href="https://sam.gov/">https://sam.gov/</a>
12	Funding Opportunity Number and Title	Enter the opportunity number and title from the Notice of Funding Opportunity
13	Competition Identification Number and Title	Leave blank.
14	Areas Affected by Project (Cities, Counties, States, etc.)	Leave blank.
15	Descriptive Title of Applicant's Project	Enter a concise title for the project. Title should include location of project.
16a	Congressional District of Applicant	Enter the Congressional district based on the physical address of the applicant as listed in the applicant's SAM registration. District numbers can be found at <a href="http://www.house.gov/representatives/find/">http://www.house.gov/representatives/find/</a> .
16b	Congressional District(s) of Program/Project	Enter the Congressional district(s) for all districts affected by the program/project. Enter in the format: first 2 characters for state abbreviation and next 3 characters for the district number (e.g., "CA-005" for California 5th district, "NC-103" for North Carolina's 103 district). If all congressional districts in a state are affected, enter "all" for the district number (e.g., "MD-all" for all congressional districts in Maryland). If nationwide (i.e., all districts within all states are affected, enter "US-all"). Attach an additional list of program/project congressional districts, if needed. District numbers can be found at <a href="http://www.house.gov/representatives/find/">http://www.house.gov/representatives/find/</a> .
17a	Proposed Project Start Date	Enter an estimated date consistent with what is stated on the Notice of Funding Opportunity. Do not anticipate an earlier award date, even though an earlier award may be possible.
17b	Proposed Project End Date	Enter the estimated end date consistent with the start date and what is stated on the Notice of Funding Opportunity
18a-g	Estimated Funding	Enter the project's total amount of funding by organization including the Federal share, applicant share (if any), and any other sources of applicant funding, other than their own funds. <i>These values must be consistent with the values on the SF-424A and the Budget Narrative.</i> <u>Federal:</u> enter the amount of Federal funds being requested. <u>Applicant:</u> enter cost share/match being provided by the applicant itself. Do not include cost share/match being provided by commitments from the sources listed below. <u>State:</u> enter the amount of any cost share/match being provided by a State government entity. <u>Local:</u> enter the amount of any cost share/match being provided by a Local government entity. <u>Other:</u> enter the amount of any cost share/match being provided by a source other than those listed above. <u>Program Income:</u> enter the amount of program income (if any) used for meeting cost share/match requirements (see 2 CFR 200.80 and 200.307). <u>Total:</u> enter the sum of all amounts. <i>This must equal the total proposed</i>

		<i>budget amounts above.</i>
19	Executive Order 12372	Select the applicable response as to whether or not the application is subject to State review under state laws or procedures. Executive Order 12372 can be found at <a href="https://www.archives.gov/federal-register/codification/executive-order/12372.html">https://www.archives.gov/federal-register/codification/executive-order/12372.html</a>
20	Federal Debt Delinquency	Select the applicable response as to whether or not the applicant is delinquent on any Federal debt.
21	Certification and Signature	Check the "I Agree" box and provide the name and contact information for the person who is authorized by the applicant to submit the application on its behalf. The form will be electronically signed during the submission process on Grants.gov.

## APPENDIX B: Instructions for completing SF-424A

### SF-424A, BUDGET INFORMATION INSTRUCTIONS FOR USDA-FPAC AGENCIES

Applicants must review these instructions to ensure the form is completed correctly. This will reduce the likelihood that the form will need to be returned for correction and potentially delay execution of any resultant agreement.

SECTION A - BUDGET SUMMARY		
Column	Name	Instructions
(a)	Grant Program Function or Activity	FPAC agencies do not require the project budget be broken down into separate programs, functions, or activities on this form. That level of detail, if desired, is reserved for the Budget Narrative which is a related, but separate document. Enter "Federal" in 1(a) and Non-Federal in 2(a). Leave the remaining rows blank.
(b)	Catalog of Federal Domestic Assistance Number	Enter the CFDA number from the Notice of Funding Opportunity in 1(b) and 2(b). Leave the remaining rows blank.
(c)	Estimated Unobligated Funds: Federal	Leave this entire column blank.
(d)	Estimated Unobligated Funds: Non-Federal	Leave this entire column blank.
(e)	New or Revised Budget: Federal	Enter the total amount of the Federal funds requested in Row 1. Leave the remaining rows blank. This amount must be consistent with the amount in Block 18a of the SF-424.
(f)	New or Revised Budget: Non-Federal	Enter the total amount of the Non-Federal cost share/match in Row 2 and leave the remaining rows blank. This amount must be consistent with the total amount of Blocks 18b through 18f of the SF-424.
(g)	Total	This auto-calculates and is the total proposed agreement budget. This amount must be consistent with the total amount in Block 18g of the SF- 424.

SECTION B - BUDGET CATEGORIES		
Column	Name	Instructions
(1)	Grant Program Function or Activity 1	The form will auto-populate "Federal" in the heading of Column 1. See the list of budget cost categories at the end of this table for guidance on what types of costs to include in each category. The total of Column 1 must be consistent with the Federal total in Section A.
(2)	Grant Program Function or Activity 2	The form will auto-populate "Non-Federal" in the heading of Column 2. See the list of budget cost categories at the end of this table for guidance on what types of costs to include in each category. The total of



		Column 2 must be consistent with the Non-Federal total in Section A.
(3)	Grant Program Function or Activity 3	Leave this entire column blank.
(4)	Grant Program Function or Activity 4	Leave this entire column blank.
(5)	Total	This auto-calculates.

		<i>All costs must comply with the cost principles of 2 CFR Part 200, Subpart E – Cost Principles. All costs must be allowable (2 CFR 200.403), allocable to the agreement (2 CFR 200.405), and reasonable in amount (2 CFR 200.404).</i>
	Personnel	<p>Compensation for employees of the applicant, for example, wages and salaries. See 2 CFR 200.430, Compensation-Personal Services.</p> <p>Do not include the cost of fringe benefits in this category. Such costs must be listed in the “Fringe Benefit” category.</p> <p>Do not include the personnel cost of contractor’s or other organizations with which a contract or other agreement for their services exists. Those amounts must instead be listed under the “Contractual” category as part of the total value of the contract or agreement.</p> <p>Do not include the value of donated or volunteer services (or third-party in-kind contributions of services) as it may <i>not</i> be charged to the Federal award either as a direct or indirect cost (2 CFR 200.434). However, the value of those services may be used to meet cost sharing/matching requirements (2 CFR 200.306).</p>
	Fringe Benefits	<p>Fringe benefits should be separated out from the personnel category and are allowances and services provided by employers to their employees as compensation in addition to regular salaries and wages. Fringe benefits include, but are not limited to, the costs of leave (vacation, family- related, sick or military), employee insurance, pensions, and unemployment benefit plans. Also, see 2 CFR 200.431, Compensation- Fringe Benefits.</p> <p>Do not include the fringe benefit cost of contractor’s or other organizations with which a contract or other agreement for their services exists. Those amounts must instead be listed under the “Contractual” category as part of the total value of the contract or agreement.</p>

	Travel	<p>Travel costs are the expenses for transportation, lodging, subsistence, and related items incurred by employees who are in travel status on official business of the applicant. This only includes the travel costs directly incurred by employees of the applicant. Also, see 2 CFR 200.475, Travel Costs.</p> <p>Travel costs do not include the cost of renting a conference room for people who are in travel status. Instead, that type of cost should be included under the “Contractual” category.</p> <p>Travel costs incurred by a third-party under a contract or agreement with the applicant should instead listed under the “Contractual” category as part of the total value of the contract or agreement.</p>
	Equipment	<p>The common dictionary definition or common use of the term “equipment” does not apply to financial assistance agreements. Consequently, property that might otherwise normally be considered equipment, might actually be considered “supplies” as defined by 2 CFR 200.94.</p> <p>“Equipment” is defined as “tangible personal property (including information technology systems) having a useful life of more than one year and a per-unit acquisition cost which equals or exceeds the lesser of the capitalization level established by the non-Federal entity for financial statement purposes, or \$5,000. See also §200.12 Capital assets, 200.20 Computing devices, 200.48 General purpose equipment, 200.58 Information technology systems, 200.89 Special purpose equipment, and 200.94 Supplies” (2 CFR 200.33).</p> <p>Include the cost of all equipment planned to be acquired under the agreement in this budget category.</p> <p>Do not include the value of third-party in-kind contributions of property (2 CFR 200.96) as it may <i>not</i> be charged to the Federal award either as a direct or indirect cost (2 CFR 200.434). However, the value of this property may be used to meet cost sharing/matching requirements (2 CFR 200.306).</p> <p>Do not include the cost of renting or leasing equipment in this category. Instead, such costs should be included under the “Contractual” category. Also, see 2 CFR 200.465.</p> <p>Also, see 2 CFR 200.439, Equipment and Other Capital Expenditures, regarding allowability of costs.</p>
	Supplies	<p>Property that might otherwise normally be considered equipment, might actually be considered “supplies” as defined by 2 CFR 200.94 (see section above regarding the definition of equipment).</p> <p>“Supplies” is defined as all tangible personal property other than those described in §200.33 Equipment. A computing device is a supply if the acquisition cost is less than the lesser of the capitalization level established by the non-Federal entity for financial statement purposes or</p>

		<p>\$5,000, regardless of the length of its useful life. See also §§200.20 Computing devices and 200.33 Equipment” (2 CFR 200.94).</p> <p>Include the cost of all supplies acquired under the agreement in this budget category.</p> <p>Non-tangible goods and services associated with supplies, such as printing services, photocopy services, and rental costs should be included in the “Other” category.</p> <p>Do not include the value of third-party in-kind contributions of property (2 CFR 200.96) as it may <i>not</i> be charged to the Federal award either as a direct or indirect cost (2 CFR 200.434). However, the value of this property may be used to meet cost sharing/matching requirements (2 CFR 200.306).</p> <p>Also, see 2 CFR 200.453, Materials and Supplies Costs, Including Costs of Computing Devices, regarding the allowability of costs.</p>
	Contractual	<p>Services to be carried out by an individual or organization other than the applicant in the form of procurement.</p> <p>It excludes the acquisition of equipment and supplies, which is included under those respective categories.</p> <p>Do not include the value of donated or volunteer services (third-party in-kind contributions of services). While the value of those services may be used to meet cost sharing/matching requirements, it may <i>not</i> be charged to the Federal award either as a direct or indirect cost (2 CFR 200.434).</p> <p>Also, see 2 CFR 200.459, Professional Service Costs, regarding the allowability of costs.</p>
	Construction	<p>Include any construction, alteration, or repair of real property (e.g., buildings and facilities).</p>
	Other (Direct Costs)	<p>This category includes all other direct costs that do not fit in any of the other direct costs categories above. “Direct costs” is defined by 2 CFR 200.413. The costs in this section must be broken down in the budget narrative.</p> <p>Include sub-awards in this category</p> <p>Also, see 2 CFR 200.466, Scholarships and Student Aid Costs, regarding tuition remission.</p>

	Indirect Charges	This category includes the amount of indirect cost permitted under the agreement. "Indirect costs" is defined by 2 CFR 200.414.
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**SECTION C - NON-FEDERAL RESOURCES**

Not required to be completed

**SECTION D - FORECASTED CASH NEEDS**

Not required to be completed

**SECTION E - BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT**

Not required to be completed

**SECTION F - OTHER BUDGET INFORMATION**

Not required to be completed

## **APPENDIX C: Budget Narrative Guidance**

All costs must comply with the cost principles of 2 CFR Part 200, Subpart E, "Cost Principles." All costs (both Federal and any required non-federal cost sharing/match) that are part of an award must be:

- Allowable (2 CFR Section 200.403),
- Allocable to the agreement (2 CFR Section 200.405), and
- Reasonable in amount (2 CFR Section 200.404).

A thorough budget narrative will aid the administrative review and processing of a recommended award. Amounts included in a budget and budget narrative are estimates; in the event of an award, payments will be based on actual expenditures. The following is guidance for your use in preparing a thorough budget narrative. The guidance follows the order of the budget items.

### **PERSONNEL – Only include employees of applicant organization.**

This category includes salaries and wages of personnel of the applicant organization (i.e., employees) that will be working directly on the project. For everyone, identify their role and describe their contributions to the project. Also include their annual salary, percent of effort, and the period they will contribute to the project along with the associated funds requested for support.

Example: Mr. Jones – Project Director. Accountable for assuring that all project activities are carried out in a timely, cost-efficient and responsible manner. He will provide oversight of daily activities and lead and direct the project toward accomplishment of the objectives of the project. He is responsible for the submission of the required reports.

Salary	% effort	Project Duration	Funds Requested
\$50,000	25%	12 months	\$12,500

### **FRINGE BENEFITS – Only related to salaries identified under Personnel**

Fringe benefits include, but are not limited to, the costs of leave (e.g., vacation, family-related, sick or military), employee insurance, pensions, and unemployment benefit plans. Also, see 2 CFR Section 200.431, "Compensation - fringe benefits." Provide information about how fringe benefits are determined along with the amount requested.

Example: Fringe benefits - 25% of salaries and wages (\$12,500 @ 25%). \$3,125

### **TRAVEL**

See your organization's travel policy for guidance on how to arrange travel. If your organization lacks a policy, it is expected that you follow the U.S. Federal Government policy. See <http://www.gsa.gov/federaltravelregulation>.

For the budget narrative, identify the total funds requested for travel. Provide as much detail as possible including purpose, destination, dates of travel, and number of individuals for each trip. If the dates of travel are not known, specify estimated length of trip. Identify what will be followed (e.g., organizational travel policies or government per diem rates).

The following are a few examples of how to provide the information.

- 2 people - travel to Washington D.C. once per year for a two-day meeting [identify purpose of meeting].
  - Airfare \$800 x 2 for airfare = \$1,600;
  - Airport parking = \$64
  - Hotel for 3 nights x 2 @ \$200 = \$1,200;
  - Meals for 2 days x 2 = \$245;
  - Rental car for 3 days @ \$110/day = \$330. Total for trip: \$3,439
- Local travel for project manager is calculated at .50 per mile throughout primary service area x 326 miles/month x 12 months = \$1,956.

## **EQUIPMENT**

Equipment is defined as an item of property that has an acquisition cost of \$5,000 or more (unless the organization has established lower levels) and an expected service life of more than 1 year. List each item of equipment along with the applicable cost. Include justification of its need in accomplishing the goals of the project.

Example:

- Estimated - Solar generator from GoalZero – Yeti 6000X + 4 Tanks + Link + Integration Kit \$8,249.85 plus S/H and Tax = \$8,800
- Greenhouse Janssens Royal Victorian Greenhouse 13 x 20 ft @ \$16,500 plus shipping= \$35,000 (Estimated cost)

These costs should only include the costs to purchase new equipment. The cost of renting or leasing equipment is not to be included in this category but instead, include under the “Contractual” category. If equipment is costly, include a lease versus purchase comparison in the budget narrative in support of route chosen.

## **SUPPLIES**

Supplies are defined in 2 CFR Section 200.94 as all tangible personal property other than those described in 2 CFR Section 200.313, “Equipment.” A computing device is a supply if the acquisition cost is less than the lesser of the capitalization level established by the non-federal entity for financial statement purposes or \$5,000, regardless of the length of

its useful life. See 2 CFR Section 200.453, "Materials and Supplies Costs, Including Costs of Computing Devices," regarding the allowability of costs. Indicate general categories of expendable supplies, including an amount for each category.

Caution: If a category is viewed as too general or the associated amount is too high, further itemization may be requested. Therefore, use good judgement in determining the level of detail to provide.

Example:

- Water storage tank 1x - \$1550/each
- 6 - Quiet cool Fans of 40 watt solar x \$300 each
- Seeds/starts- 15 cartons x 14.00
- Green waste mulch - 4 x \$30 per yard = \$120
- Worm castings - 10 x \$20.00 per 10 lb bag = \$200
- Coco coir - Mother Earth - 10 x \$23 per 5 kg = \$230
- Perlite- 11 x \$38 per 4 cft = \$104

## **CONTRACTUAL**

A contractor (versus a subrecipient) provides goods and services within normal business operations. These goods and services are ancillary to the operation of the federal program. A contractor generally provides similar goods or services to many different purchasers, and normally operates in a competitive environment. This category includes consultants, subcontracts, etc.

**Consultants** - List the total costs for all consultant services. Identify each consultant, the services performed, total number of days, rate of pay, travel costs, per diem, and total estimated costs.

**Contract** - A contract is defined in 2 CFR Section 200.22 as a legal instrument by which a non- federal entity purchases property or services needed to carry out the project or program under a federal award. The term as used in this part does not include a legal instrument, even if the non- federal entity considers it a contract when the substance of the transaction meets the definition of a federal award or subaward (see §200.92 Subaward).

Explain the need for each agreement and how their use will support the purpose and goals of the project. For each contract, describe the associated activities, scope of work or services to be provided, and how the costs were estimated. If budgeting for a procurement action, document if a solicitation process has occurred or if the contract will be a sole source.

Example:

- ABC Company: Training \$250/individual x 3 staff 5 days = \$ 750
- Amy White to provide Technical Assistant Services
- 1FTE @ \$25,000 + 20% Fringe Benefits of \$5,000 = \$30,000
- Travel at 2,000 miles @ .50 per mile = \$ 1,000
- Training course \$ 175
- Supplies @ \$42.50 x 12 months = \$ 510
- Telephone @ \$40 x 12 months = \$ 480 \$32,165
- John Doe, Consultant \$40 per hour x 220 hours for 12-month period = \$ 8,800
- To Be Announced Outreach Coordinator Annual salary \$30,000 x 10% level of effort/12 months = \$ 3,000

## **CONSTRUCTION**

Construction efforts are to be included under this category with the same level of detail as described under the “Other” category below.

## **OTHER**

Costs not fitting under one of the other categories are to be included under this category. The level of detail is to be commensurate with other categories. Subawards should be included in this category. Per 2 CFR Section 200.92, a subaward is an award provided by a pass-through entity to a subrecipient for the subrecipient to carry out part of a federal award received by the pass-through entity. It does not include payments to a contractor or payments to an individual that is a beneficiary of a federal program. A subaward may be provided through any form of legal agreement, including an agreement that the pass-through entity considers a contract.

Please include a similar level of detail in your subawardee budget narratives as you do for your primary awardee, including all relevant cost categories discussed elsewhere in this section.

Example: Outreach Workshop

- Rental of facilities (\$750/2 days) \$1,500
- Information technology services \$400
- Training packets (approx. 125/\$40 each) \$5,000
- Total \$6,900

Note: Percentage for contingencies is not an allowable cost.

## **INDIRECT COST**

2 CFR Section 200.56 defines indirect (facilities & administrative (F&A)) costs as those costs incurred for a common or joint purpose benefitting more than one cost objective, and not readily assignable to the cost objectives specifically benefitted, without effort disproportionate to the results achieved. To facilitate equitable distribution of indirect expenses to the cost objectives served, it may be necessary to establish a number of pools of indirect (F&A) costs. Indirect (F&A) cost pools must be distributed to benefitted cost



objectives on bases that will produce an equitable result in consideration of relative benefits derived.

This cost category guidance includes several components:

- Calculation (This is to be included as part of the budget narrative)
- Indirect Cost Rates
- Negotiated Rate
- 10% De Minimis Rate
- Limitation (i.e., indirect cost cap)
- Unrecovered Indirect Costs for Cost Sharing/Match
- Voluntarily Reduce/Waive

If indirect costs are requested as part of the proposed budget, you must provide details used in determining the indirect costs requested. For instance, provide the calculation specifying the amounts used in applying the base (the base specified in the applicable rate agreement) by the applicable rate (see indirect cost rate info below as well as Limitation section). The calculation can be displayed in different formats but must capture the components (i.e., amounts used in applying the base and the applicable rate).

EXAMPLE 1: For purposes of this example, the recipient uses the 10 percent de minimis indirect cost rate (10 percent of Modified Total Direct Cost (MTDC)). MTDC means all direct salaries and wages, applicable fringe benefits, materials and supplies, services, travel, and up to the first \$25,000 of each subaward. MTDC excludes equipment, capital expenditures, charges for patient care, rental costs, tuition remission, scholarships and fellowships, participant support costs and the portion of each subaward more than \$25,000. Indirect costs may only be recovered if the non-federal entity has one of the following indirect cost rates.

Item	Budget	Indirect Eligible Amounts
Salaries and wages	\$50,000	\$50,000
Materials and supplies	\$3,000	\$3,000
Equipment	\$5,500	\$0
Subaward	\$30,000	\$25,000
		$\$78,000 \times 10\% = \$7,800$ Indirect Costs

EXAMPLE 2: For purposes of this example, the recipient has a Negotiated Indirect Cost Rate Agreement (NICRA) of 20 percent with a base of salaries and fringe benefits.

Item	Budget	Indirect Eligible Amounts
Salaries and wages	\$50,000	\$50,000
Fringe Benefits	\$10,000	\$10,000
Materials and supplies	\$3,000	\$0
Equipment	\$5,500	\$0
Subaward	\$30,000	\$0
		$\$60,000 \times 20\% = \$12,000$ Indirect Costs

**Negotiated Rate:** If the organization has a current NICRA established with the cognizant federal agency (the agency that provides the most funds to the organization), then provide a copy of the NICRA; expired rates are not acceptable. If unable to obtain a current negotiated rate from the cognizant agency, you are permitted to opt to use the 10 percent de minimis cost rate (you may only be reimbursed for allowable direct cost). Violation of cost accounting principles is not permitted when rebudgeting or charging costs to awards. Rather, costs must be consistently charged as either indirect or direct costs. Along with a copy of the NICRA, include the rate and base as part of the budget narrative.

Example: Rate 24.87% of MTDC - 24.87% applied to the following items: \$97,300 of Personnel, \$23,352 of Fringe, \$110,000 of other, and the first \$25,000 of three (3) subawards = \$76,015.65 indirect costs

**10 Percent De Minimis Cost Rate:** In accordance with 2 CFR Section 200.414(f), any non-federal entities, unless excepted, may elect to forgo calculation of an indirect cost rate and request a 10 percent de minimis indirect cost rate. The 10 percent de minimis rate is applied to modified total direct costs (MTDC). For this purpose, MTDC means total direct costs related to the award, such as direct labor, fringe benefits, materials and supplies, publications, consultant services and travel costs. MTDC excludes the following costs: equipment, capital expenditures, participant support costs and the portion of each subaward and subcontract in excess of \$25,000. Violation of cost accounting principles is not permitted when charging costs to awards. Rather, costs must be consistently charged as either indirect or direct costs. If the 10 percent de minimis option is chosen, it must be used consistently for all federal awards until such time you choose to negotiate for a rate, which you may apply to do at any time. If the organization previously opted for the de minimis rate, a copy of the rate agreement must be provided. If the organization is currently electing the de minimis rate, use an indirect cost rate of no more than 10 percent of MTDC when preparing the budget. If selected for award, a de minimis rate agreement will be executed along with the award, as appropriate.

Example: Rate 10% of MTDC – 10% applied to the following items: \$45,000 of Personnel, \$10,800 of Fringe, and \$59,000 of Other = \$11,480 indirect costs

**Limitation:** Some programs may not allow the recovery of indirect costs. In such instances, the limitation flows down to subcontractors. See the applicable notice of funding opportunity to determine if indirect costs are unallowable. USDA appropriation acts limit indirect costs to 10 percent for cooperative and contribution agreements with nonprofit entities; for purposes of this limitation, “nonprofit entities” includes institutions of higher education. For agreements subject to this limitation, first apply the 10 percent indirect cost rate to the agreement’s total direct costs; this is shown on line 6.i of the SF- 424A. Then calculate indirect costs using the rate and the direct cost application base specified in the recipient’s NICRA. Use whichever rate results in the lower amount. If the organization has a NICRA, both the NICRA calculation and the 10 percent TDC must be

completed to determine the lesser (i.e., maximum allowed indirect costs) for the applicable project.

**Calculation instructions:** First, multiply the NICRA rate by the base stated in the NICRA to arrive at amount A. Next, multiply the statutory limit of 10 percent by TDC to arrive at amount B. The lower of amount A and B is the maximum amount of allowable indirect cost, therefore include this amount on the budget.

**Unrecovered Indirect Costs for Cost sharing/Match:** 2 CFR Section 200.306(c) states that unrecovered indirect costs, including indirect costs on cost sharing or matching may be included as part of cost sharing or matching only with the prior approval of the federal awarding agency. Unrecovered indirect cost means the difference between the amount charged to the federal award and the amount which could have been charged to the federal award under the non-federal entity's approved negotiated indirect cost rate. In instances where indirect costs are statutorily limited, unrecovered indirect costs will normally not be accepted as part of required cost sharing or match; it is only allowable if a statute specifically allows it.

**Voluntarily Reduce/Waive:** A recipient may voluntarily reduce or waive recovery of indirect costs at its sole discretion and must not be encouraged or coerced in any way to do so by the agency. If organizations waive indirect cost recovery and request only direct costs, the organization is required to include in the award budget only those types of costs consistently treated as direct costs by the organization.

## APPENDIX D: List of Indicators for OUAIP Grants and Agreements

### Directions for Use:

The Office of Urban Agriculture and Innovative Production (OUAIP) has developed the following list of indicators for use within the Urban Agriculture and Innovative Production Grants Program (UAIP) and the Composting and Food Waste Reduction Cooperative Agreement Program (CFWR). These indicators are meant to provide unified metrics for reporting across both programs. This list is meant to be as exhaustive as possible; indicators presented should be able to correspond with wide range of unique activities covered under both programs. These indicators are to be incorporated into your project monitoring and evaluation strategies and will be reported on annually. A final measurement of each indicator will be provided at the end of the period of performance.

Recipients should identify the relevant indicators that correspond to their project objectives while developing their project proposals for UAIP or CFWR. Indicators have been aggregated into thematic categories to facilitate indicator selection. At least one indicator must be selected per project objective or deliverable, though each deliverable is likely to have multiple associated indicators. You are encouraged to read this list carefully: relevant indicators may be found in a variety of categories. Indicators that have an asterisk (\*) are required to be reported on by all projects or by all projects within a certain program.

1. **Food Access and Security: To support the availability, accessibility, and utilization of food for all individuals.** Activities may foster new and beginning producers, increase access of fresh food, strengthen supply chains, and promote [food security](#).
  - 1.1. Number of individuals with improved [food security](#).
    - 1.1.1. Number of [historically underserved](#) individuals with improved food access and security
  - 1.2. Number farmers supported or assisted
    - 1.2.1. Number of [beginning farmers](#) supported or assisted
    - 1.2.2. Number of [socially disadvantaged](#) farmers supported or assisted
    - 1.2.3. Number of [limited resource](#) farmers supported or assisted
    - 1.2.4. Number of [veteran farmers](#) supported or assisted
  - 1.3. Amount of food produced (lbs.)
  - 1.4. Number of new farmers entering agriculture
    - 1.4.1. Number of [historically underserved](#) new farmers entering agriculture
  - 1.5. Number of individuals benefitting from food waste reduction initiatives
    - 1.5.1. Number of [historically underserved](#) individuals benefitting from food waste reduction initiatives
2. **Economic Impact and Resilience: To support economic benefits and increase the long-term economic resilience of communities.** Activities may include reducing the economic costs of food loss and waste, generating income through increased revenue, market expansion and capital investment, facilitate job placement, or conserve economic resources.

- 2.1. Number of new urban and/or innovative agricultural operations started.
- 2.2. Number of existing agricultural operations that expanded because of project activities.
- 2.3. Number of new jobs created.
- 2.4. Number of new businesses established.
- 2.5. Number of businesses supported.
- 2.6. Cost savings resulting from project activities (USD)
- 2.7. Cost savings in food waste disposal (USD)
- 2.8. Number of volunteers engaged with project activities.
- 2.9. Number of volunteer hours per year.
- 2.10. Estimated increase in landfill lifetime (years)
- 2.11. Cost savings from the implementation of new technologies (USD)
- 2.12. Cost savings from local generation of compost (e.g., reduction in fertilizer and/or logistics cost) (USD)
- 2.13. Amount of income from sale of compost (USD)
- 2.14. Amount of water saved due to project activities (US Gallons)
- 2.15. Amount of electricity saved due to project activities (kw hours)

**3. Community Engagement: To work alongside communities and stakeholders to increase participatory involvement with project activities.** Activities may develop strategic partnerships with local and public groups with engagement and collaboration on community food security and waste reduction initiatives, promote new policies and programs, or facilitate positive behavior change.

- 3.1. Number of individuals participating in project activities\*
- 3.2. Number of businesses participating in project activities
- 3.3. Number of schools participating in project activities.
- 3.4. Number of feasibility studies completed
- 3.5. Number of waste surveys completed
- 3.6. Number of community surveys complete
- 3.7. Number of partnerships developed due to project activities
- 3.8. Number of organizations participating in food scrap recycling education and engagement programs
- 3.9. Number of conferences or meetings completed
- 3.10. Number of local government policies identified as barriers to project activities
- 3.11. Number of community gardens supported
- 3.12. Number of local government policy changes related to food waste and/or home or commercial food scrap recycling
- 3.13. Number of new individuals participating in community gardens activities.
- 3.14. Number of community gardens created
- 3.15. Number of case studies developed

3.16. Number of Community Advisory Boards (CABs) established

**4. Food Resource Management: To curb food waste and the amount landfilled while maximizing the use of edible resources.** Activities may include efforts to recover and redistribute edible food, redirect surplus food as animal, or transform food waste into an industrial resource. Activities also include diverting food waste from landfills to direct it towards compost production and composting as practice.

- 4.1. Amount of food waste diverted from landfills (lbs.)\* [CFWR]
- 4.2. Amount of food recovered for human consumption (lbs.)
- 4.3. Amount of food waste used for animal feed (lbs.)
- 4.4. Amount of food recovered and repurposed for industrial uses (lbs.)
- 4.5. Amount of food waste used for composting(lbs.)
- 4.6. Amount of food waste used for anaerobic digestion (lbs.)
- 4.7. Number of new individuals that have adopted composting as a household practice.
- 4.8. Number of producers participating in gleaning activities.
- 4.9. Amount of compost produced (lbs.)
- 4.10. Number of food scrap drop-off points established.
- 4.11. Number of producers receiving compost
- 4.12. Number of businesses participating in food waste prevention measures
- 4.13. Number of schools participating in food waste prevention measures
- 4.14. Number of individuals participating in food scrap drop off programs
- 4.15. Number of community composting sites established for collective composting
- 4.16. Number of residential participants in municipal collection of food scraps (curbside)
- 4.17. Number of businesses and institutions participating in composting programs
- 4.18. Amount of compost donated (lbs.)
- 4.19. Amount of compost sold (lbs.)

**5. Conservation and Climate: Promoting environmental conservation as well as climate resilience, mitigation, and adaptation.** Activities that reduce greenhouse gas emissions, activities that promote soil health assessments on farms and gardens to measure improvement in soil nutrient levels, and activities that utilize innovative technologies to enhance crop productivity.

- 5.1. Number of soil health assessments or tests conducted
- 5.2. Number of individuals implementing innovative production techniques or technologies.
- 5.3. Number of individuals implementing innovative irrigation methods
- 5.4. Number of farms that adopted at least one conservation practice (List of NRCS Conservation Practices)
- 5.5. Number of acres dedicated to sustainable agricultural practices
- 5.6. Number or acres with applied compost
- 5.7. Total reduction in chemical fertilizers used (lbs.)

- 5.8. Estimated total greenhouse gas emissions reduced from project activities (metric tons of carbon dioxide equivalent, CO<sub>2</sub>e)
  - 5.9. Number of increased greenspaces because of project activities (meters squared)
  - 5.10. Number of impermeable surfaces eliminated (meters squared)
  - 5.11. Amount of rainwater collected (US gallons)
  - 5.12. Number of additional innovative technologies added to agricultural operations
6. **Training and Education: To increase knowledge, awareness and education on food waste reduction, sustainable agricultural practices, and nutrition.** Activities that give students, individuals, community members and other stakeholders increased understanding on urban agriculture and innovative production.
- 6.1. Number of individuals receiving job training or mentorship
  - 6.2. Number of individuals educated on food waste reduction
  - 6.3. Number of students educated on agricultural knowledge and skills
  - 6.4. Number of individuals educated on sustainable agriculture
  - 6.5. Number of individuals educated on good nutrition
  - 6.6. Number of urban producers educated on agricultural knowledge and skills
  - 6.7. Number of apprenticeships created or supported through project activities
  - 6.8. Number of views/impressions for education materials (online)
  - 6.9. Number of educational materials created (not individual replication)
  - 6.10. Number of education materials distributed
  - 6.11. Number of producers educated on soil health and soil testing